

WATER GOVERNANCE

05-06/2013

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graphicisland@upcmail.nl

Auteursinstructie

Zie betr. pagina op
www.tijdschriftvoorwatergovernance.nl

Uitgever

Baltzer Science Publishers BV
Ansbacherstrasse 73
10777 Berlijn, Duitsland
+49 30 679 60 435
info@baltzersciencepublishers.com
www.baltzersciencepublishers.com

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ISSN 2211-0224 • E-ISSN 2211-0232

**Baltzer
Science
Publishers**

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WATER GOVERNANCE

UW ARTIKEL IN ONS TIJDSCHRIFT!

Water Governance is een tijdschrift van en voor al diegenen die bij watervraagstukken in Nederland en elders in de wereld zijn betrokken. Het tijdschrift is er dus voor u, maar wat ons betreft is het ook van u. Als redactie willen wij u van harte uitnodigen aan het tijdschrift bij te dragen. Dat kan op verschillende manieren:

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- met een case study over uw ervaringen met water governance in de praktijk
- met een spraakwaterbijdrage waarin u uw mening geeft over water governance, verslag doet van een interessante bijeenkomst of reageert op eerdere artikelen of meningen van anderen

De auteursinstructies en voorbeelden van deze bijdragen vindt u op www.tijdschriftvoorwatergovernance.nl. De redactieraad beoordeelt de ingezonden bijdragen en besluit of zij wel of niet worden geplaatst. Naast het voldoen aan de auteursinstructies, is de wijze waarop water governance in het verhaal aan bod komt hiervoor een belangrijk criterium. U kunt uw bijdrage indienen bij de redactiesecretaris (zie colofon).

Water Governance verschijnt zes keer per jaar. De deadlines van de eerstkomende nummers van Water Governance zijn:

Thema:	Deadline:
■ Stedelijk waterbeheer	31 januari 2014
■ Een blik van buiten op ons Nederlands waterbeheer	31 maart 2014
■ Algemene aspecten van water governance	31 mei 2014

REDACTIONEEL

WATER GOVERNANCE: HYPE OF HOOGST NOODZAKELIJK?

Lida Schelwald-van der Kley



■ Dit dubbelnummer gaat over water governance in de breedste zin van het woord. Zo rond de jaarwisseling is het doorgaans een mooi moment om stil te staan bij de vraag waarom we de dingen doen zoals we ze doen. We hebben dan ook als redactie het podium gegeven aan een tweetal auteurs die op het eerste gezicht tegengestelde meningen lijken te hebben als het gaat over de vraag: Waarom water governance? Hugo Gastkemper, directeur van de Stichting RIONED, verbaast zich over de bovenmatige aandacht voor water governance en stelt dat governance gewoon gaat over goed besturen. Je moet er dan ook niet al te krampachtig over doen. Hij gaat daarbij in op de vermeende tegenstelling tussen techniek en governance en constateert dat men vooral om governance begint te roepen als men zijn zin niet krijgt.

Corné Nijburg, directeur van het Water Governance Centre, betoogt juist dat governance zonder techniek niks is, maar techniek zonder governance ook verloren energie is. Zeker als het gaat om complexe maatschappelijke vraagstukken die je niet oplost met techniek alleen. De extra aandacht voor water governance is wat hem betreft dus wel degelijk noodzakelijk. Gerhard Schwarz, stelt in zijn bespreking van het recente WGC-boekje 'Building blocks for good water governance', dat ook hij enige jaren terug, toen de term governance in zwang raakte, er een ongemakkelijk gevoel bij kreeg. Net als menigeen vroeg hij zich af waarom niet gewoon de term bestuur gebruikt kon worden? Een historische beschouwing leerde hem dat de term 'government' vooral de lading heeft van top down besturing door 'de' overheid. De term governance past veel beter bij de moderne multi-level en participatiesamenleving, waarin besturing de uitkomst is van een complex proces.

Zo kijkt ook de OESO er tegenaan die het afgelopen jaar uitgebreid onderzoek heeft gedaan naar de toekomstbestendigheid van het Nederlandse waterbeheer. In het voorlopige rapport, dat op 7 en 8 november in Parijs gepresenteerd is aan een wereldwijd platform van overheden en belangenorganisaties, wordt vol lof gesproken over het Nederlands waterbeheer. Trots zijn we tevens dat Peter Glas, voorzitter van de Unie van Waterschappen, gekozen is om het mondiale Water Governance Initiative voor te zitten. En dat Minister Schultz van Haegen van Infrastructuur en

Milieu, benoemd is tot vicevoorzitter van het UN High Level Experts and Leaders Panel for Water and Disasters (HELP). Dit betekent toch een stukje erkenning dat we het in Nederland nog zo gek niet doen als het gaat om water governance. Uiteraard zijn er nog de nodige aandachtspunten en uitdagingen zoals de beleidssamenhang tussen water, landgebruik en ruimtelijke ordening, de financiële duurzaamheid op lange termijn en de waterkwaliteitsopgave. Maar als geen ander weet men in Nederland dat, zeker als het gaat om waterveiligheid, we nooit zelfgenoegzaam achterover kunnen gaan zitten. De najaarsstormen van vorig jaar toonden dat maar weer eens aan; opnieuw was het alle hens aan dek bij de waterbeheerders om droge voeten te houden. Het blijkt ook uit het artikel van Douwe Yska over 60 jaar veiligheidsnormering in Nederland.

In november was Nederland ook gastheer van het Internationale Water Security & Peace congres, dat toepasselijk in het Vredespaleis in Den Haag werd gehouden. Een uitgebreid verslag van deze inspirerende bijeenkomst treft u eveneens in dit nummer aan. Zelf had ik de eer en het genoegen om een sessie voor te zitten over 'multi-level water diplomacy'. Luisterend naar de bijdragen uit diverse landen viel me op dat het sleutelwoord 'connection' oftewel verbinding was. Tussen de verschillende 'levels', mensen, sectoren en landen, maar ook de verbinding met de politieke agenda weten te leggen. Want goed waterbeheer is cruciaal om politieke ambities op het vlak van economische groei, armoedebestrijding, voedselzekerheid en energievoorziening te realiseren. Daarbij refererend aan een treffende uitspraak van Gandhi "*There is enough for everybody's need, but not for anybody's greed*".

Samenwerking tussen publieke en private partijen wordt de komende tijd essentieel om op de lange termijn verzekerd te zijn van voldoende water van een goede kwaliteit. Die samenwerking stelt ook hoge eisen aan de integriteit van organisaties, zoals blijkt uit het verslag van het eerste Water Integrity Forum te Delft dit jaar. Ook diverse andere bijdragen in deze editie laten zien dat de aandacht voor water governance beslist niet overdreven is...

Namens de redactie,
Lida Schelwald-van der Kley,
Hoofdredacteur Water Governance

REACTIVE VERSUS ANTICIPATIVE ADAPTIVE MANAGEMENT OF DELTAS

The Sacramento-San Joaquin Delta and the Rhine-Meuse Delta compared

T.J. Vlieg, M. Zandvoort*

■ In this paper Californian Adaptive Management (AM) and Dutch Adaptive Delta Management (ADM) are compared. The concepts are introduced in a policy context to deal with prevailing types of uncertainty in water management in the Californian Sacramento-San Joaquin Delta and the Dutch Rhine-Meuse Delta respectively. While having the same objective, we show that adaptive management in these Deltas differs considerably, because the concepts address different uncertainties. Californian AM is primarily applied to ecosystem management while Dutch ADM is primarily developed for flood risk management and fresh water supply purposes. Californian AM is based on modeling the performance of different actions. It emphasizes that, once management actions are selected, formal and continuous learning is required to deal with uncertain effects and effectiveness of management actions. Thus it *reacts* on present states in a continuous fashion as adequately and flexible as possible. In contrary Dutch ADM *anticipates* on possible futures through projections of climate change and socio-economic circumstances. Different sets of measures to avoid or postpone projected problems are developed. In ADM uncertainty in projections is recognized, and possible rejection of projections over time is acknowledged. For climatic and socio-economic circumstances ADM aims to ensure that alternative adaptation pathways can still be opted. We argue that good Delta management should be based on long term projections, as in Dutch ADM, and scientific learning from implemented actions, as in Californian AM. A hybrid of both concepts can thus be created in order to strengthen adaptive management practice in the face of future uncertainty.

■ In the coming centuries climate change, land subsidence and population growth are changes that will have a major influence on Deltas worldwide. The extent and impact of these changes on human safety, food security, ecosystems and financial capital in the Sacramento San-Joaquin Delta and the Rhine-Meuse Delta are uncertain^{1,2}. In light of exceeding uncertainty, adaptive management has gained interest in California's Sacramento-San Joaquin Delta and the Dutch Rhine-Meuse Delta. In these Deltas, major

interest exists in appropriate management of water as a resource and transport medium, and as threat regarding drought and flooding. For example, two thirds of California's population (approximately 25 million people) and millions of acres of irrigated agriculture depend on water diverted from the Sacramento-San Joaquin Delta. The Rhine-Meuse Delta holds the world's fourth largest port, in the city of Rotterdam, and gives home to over 1,5 million residents. Both Deltas are densely populated and are

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highly used for agriculture, shipping, housing, industry, and recreation. To a large extent, these developments have come at costs of nature. The reason that adaptive management has gained interest, is that it claims to enable management in unpredictable and highly complex situations³. However, as is illustrated in this article the manner in which it enables these situations to be managed, differs per case. In the Californian Sacramento-San Joaquin Delta Adaptive Management (AM) is an approach that is associated with ecosystem management⁴. Recently, the concept is also introduced for the purpose of flood risk management and fresh water supply. Parallel to this introduction, Adaptive Delta Management (ADM) is formulated in the Netherlands to inform long term strategizing in the Delta Program. Both AM and ADM are still in development^{1, 4, 5}. By conducting a comparative case study between Californian AM and Dutch ADM, transferable insights are derived⁶, and arguments to combine both concepts in order to strengthen adaptive management practice are presented.

The history of two Adaptive Management concepts

As Smit et al.⁷ describe, *ways to adapt* depend on *to what to adapt*. Californian AM and Dutch ADM are ways of adapting that have been shaped to address the uncertainties that come with their system of interest. Studying the system of interest can thus provide insight in why Californian AM and Dutch ADM are defined and implemented the way they are. In the following section we therefore describe the background of Californian AM and Dutch ADM, and explain their current definition and key elements.

DUTCH ADM IN THE RHINE-MEUSE DELTA

The origin of Dutch ADM can be found in a search to deal with effects of climate change on the Dutch water system^{2, 5}. A search that since 2009 is embedded in the Dutch Delta Program. The Delta Program primarily focuses on flood risk management and fresh water supply, while ecosystem management is also taken into account². As a consequence, adaptation to the effects of climate change on the water system, and functions dependent thereon, is a key notion. In the Delta Program the ADM concept was first introduced in 2011. ADM integrates adaptation to climate change, and adaptivity to uncertainties concerning long term biophysical and socio-economic change in decision-making.

Regarding the background of the Delta Program, a transition from an emphasis on 'adaptation' to 'adaptive' strategies can be seen, also with respect to the development of ADM. The debate concerning adaptation to climate change started at the end of the 1990's. Pielke, for example, argues in 1998 that there are limitations to mitigation and he argues that a larger role has to be occupied by adaptation. He defines adaptation as: *'adjustments in individual, group*

*and institutional behaviour in order to reduce society's vulnerabilities to climate, and thus reduce its impacts*⁸. From 2000 onwards the uncertainties surrounding climate change effects start to have a role. Grubler and Nakicenovic state that these uncertainties need to be taken into account, arguing for 'adaptive response strategies'⁹. Thus, instead of adapting to climate change effects (adaptation), an adaptive management scheme, having the capacity to adapt to current uncertainty about these effects is visible. As Van Rhee describes it: *'Adaptive Delta Management is an approach to take uncertainty about future development transparently into account in decision-making'*⁵. The Delta Program aims to manage uncertainty, because waiting is not an option. Thus, adaptive planning approaches become necessary in light of future uncertainties, ADM being an example hereof.

This transition is clearly visible in the goal of the Delta Program: "Adaptive management to adapt to climate and socio-economic change"². Climate and socio-economic change entail the major interacting drivers that influence flood risk and fresh water supply, being the primary concerns wherefore ADM is developed. The objective of Dutch ADM is to anticipate different possible futures. This requires cooperatively developing cost-effective strategies, that fit a range of long term scenarios, while keeping as many as possible options open. Thus constructed sets of alternative strategies form a key element of ADM, and are referred to as adaptation pathways¹⁰. Therefore, in an ideal case, the ADM process starts with defining long term challenges found by assessing so called Adaptation Tipping Points (ATPs). ATPs are defined as: *'points where the magnitude of change due to climate change, or sea level rise is such that the current strategy will no longer be able to meet the objectives'*¹¹. For example: an existing strategy based on (re)enforcing dikes is known to keep the Rhine-Meuse Delta safe up to a sea level rise of eighty centimeter. This is the ATP. In case of an assessment based on a worst case scenario for the Rhine-Meuse Delta with a projection of eighty centimeter sea level rise in 2060, 2060 is the moment of an ATP. The moment at which the tipping point might be reached differs per scenario, which is why assessing ATPs results in a range of possible futures^{5, 10}. Through assessing the timing of ATPs the soonest and the latest moment at which adaptation pathways need to be initiated can be assessed, although the timing and initiation of a pathway is still hard to predict due to complexity of the system¹². Once initial Adaptation Pathways are assessed Dutch ADM prescribes to combine them with plans and agendas of other parties, so-called mainstreaming⁵. Sharing agendas is intended to result in multi-purpose projects in which investments and efforts are combined. The different steps in an ADM assessment process are derived from the ADM guide in Table 1. Dutch ADM explicitly recognizes uncertainty with regard to climate - and socio-economic change, which can be referred to as changing system circumstances.

Steps in the Adaptive Delta Management cycle	
1	Identify goals and current/future problems based on Delta scenarios and ATPs
2	Specify the different main approaches into adaptation pathways, including: <ul style="list-style-type: none"> • If desired so assess alternative main approaches ('leading principles'); • Compose adaptation pathways; • Point out time spans for which measures are effective; • Make an inquiry of moments to change pathways, possible lock-ins and lock-outs
3	Combine adaptation pathways with regional ambitions and plans of other parties, including: <ul style="list-style-type: none"> • Inquiry of other's agendas; • Determine opportunities (e.g. cost saving, multipurpose, limit nuisance from work activities by simultaneous operations); • Define optimal sequence of measures; • Assess indicators (for monitoring), that can trigger changing course; • Formulate promising strategies;
4	Assess promising strategies and propose preferred strategy based on a value assessment of pathways or measures that are part of it. This allows for comparing different pathways, and for the assessment of no-regrets and urgent decisions.

Table 1:
The Dutch ADM
process steps
 (translated from Van Rhee 2012)

The actual execution of adaptation pathways relies amongst others on whether projections of this change in circumstances are confirmed over time. ADM thus says that the chosen pathway should be re-evaluated over time and (*ex ante* uncertain) course must be changed¹⁰. ADM not only prescribes to map out alternative adaptation pathways, but also includes the assessment of the *potential to change* between pathways. Hereby the concept intends to enhance flexibility so that actions can be properly timed, over- or underinvestment is avoided and path dependency is acknowledged at the onset of the decision-making process.

CALIFORNIAN AM
IN THE SACRAMENTO-SAN JOAQUIN DELTA

The concept of adaptive management in the Sacramento-San Joaquin Delta has a different origin. It goes back to the seminal work of C.S. Holling, who emphasized that knowledge of systems functioning is “*small when compared to that of our ignorance*”³. The focus of adaptive management, as Holling described it, is on ecosystems and natural resources. Uncertainty about what humans know, and what is unknowable about natural dynamics and long term stability of ecological systems has driven the development of AM in this field³. An essential idea behind the concept is that effects of human interventions on natural dynamics and system stability are uncertain and in need of (informed) adjustments. This is acknowledged by the Delta Stewardship Council, and Californian AM reflects this^{1, 6}. Walters describes that the central tenet in AM is continuous learning¹³. Continuous learning has to be done by monitoring, thereby gaining data and knowledge to adjust management of a system in order to keep it balanced. Thus, in origin Californian AM has been shaped to address the uncertainties of concern in managing ecosystems.

The Delta Stewardship Council, responsible for

the Delta Plan of the Sacramento-San Joaquin Delta, states that *‘adaptive management is useful in that it provides flexibility and feedback to manage natural resources in the face of often considerable uncertainty’*¹. Since 2013 the Delta Reform Act requires that state or local government actions are consistent with the Delta Plan. Adaptive Management thereby became a legal requirement for certain actions in the Sacramento-San Joaquin Delta. The Delta Plan states that “*Ecosystem restoration and water management covered actions must include adequate provisions, appropriate to the scope of the covered action, to assure continued implementation of adaptive management*”¹. This entails that Californian AM is introduced for purposes besides ecosystem restoration, including fresh water supply and flood risk management. The case of the Sacramento-San Joaquin Delta shows that human interventions in ecosystems, but also other uncertainties, like impacts of climate change, are increasingly acknowledged as drivers of change¹⁴. Basic assumptions underpinning flood-, water- and conservation management have to be reconsidered when taking into account adaptation to climate change.

The most dominant principle in Californian AM is the necessity of continuous and deliberate learning. Key drivers underlying this necessity are the recognition of uncertainty in Delta systems, and uncertainty concerning the effects and effectiveness of management actions¹. The Californian AM process in Figure 1 allows for dealing with these uncertainties. The process prescribes to select and implement actions based on modeling their performance. Californian AM recognizes the level of uncertainty concerning modeled outcomes to be so high, that without continuous monitoring, evaluation and adaptation of management actions, proper management of socio-ecological systems cannot be done. One of the Californians interviewed for this study, expressed this recognition of uncertainty: *‘I think it’s naive to think if one fashions a management plan, to*

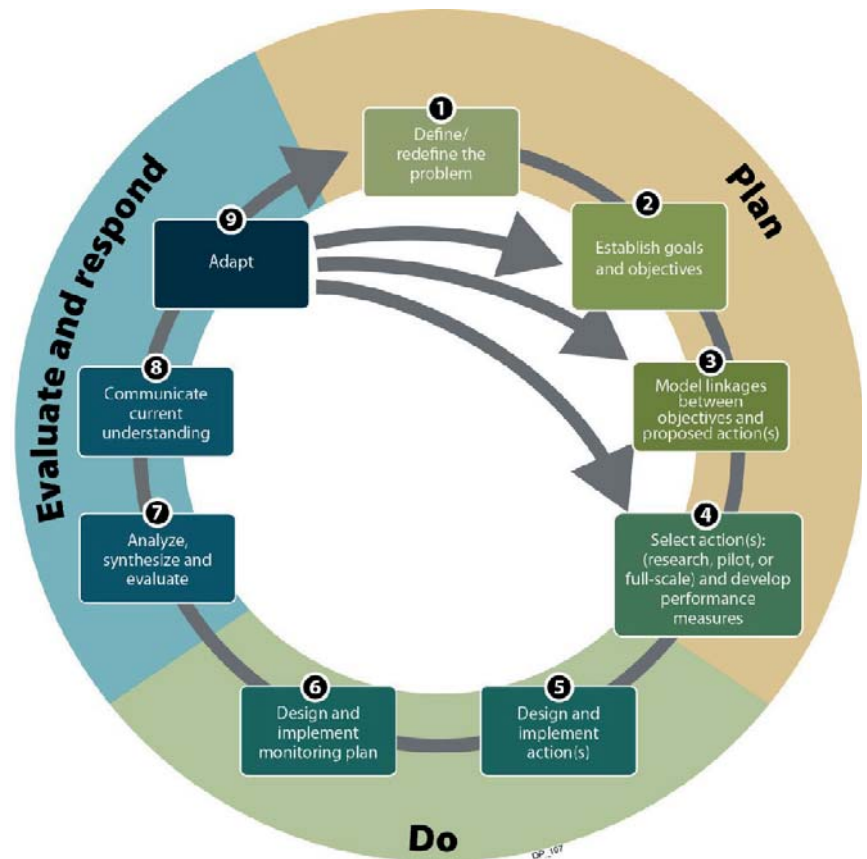


Figure 1:
The three phase nine
step Californian Adaptive
Management cycle
 (DCS, 2013)

think that you can then go in there and apply it to a situation, particularly a complex situation, and expect it to work right away. As the Californian AM process shows, evaluating performance requires monitoring plans, suitable indicators, data management and integration of knowledge. Thus, despite considerable uncertainty, the iterative AM process allows for short term actions by safeguarding adaptation of management actions in an instant fashion.

A positive example of how Californian AM is intended, is the Kissimmee River Restoration Project in South-Florida. In the Kissimmee River Restoration Project a canal was backfilled and river channels were reconnected and recarved. The measures' effects on the situation were modeled and a monitoring plan with measurable performance indicators (amongst others number of wading birds; wetland vegetation coverage) was put in place. Monitoring and evaluating progress indicated that the project is on track to achieve its ecological restoration goals¹⁵.

Results of a comparison

In general both adaptive management concepts aim at adequate and informed policy-making in complex Delta systems that are exposed to different types and levels of uncertainty. In both cases adequate responses to change and creating flexibility in the management scheme plays an important role. The main difference between Californian AM and Dutch ADM is that they

address different types of uncertainty, which is caused by differences in the system of interest. Californian AM puts uncertainty about the effects and effectiveness of management actions central, whereas Dutch ADM stresses uncertainty with regard to changing system circumstances. This leads to Californian AM being reactive and Dutch ADM being anticipative. Dutch ADM typically prescribes the mainstreaming of local and regional agenda's into their adaptation pathways. In Figure 2 the main differences and similarities between both concepts are presented.

The management process as described in the formal Delta planning documents reflects these main differences and similarities. Californian AM has a formal and structured learning process to assess the effectiveness and effects of management actions. Californian AM is explicit about monitoring, and it elaborates on monitoring the effects and effectiveness of actions. In Dutch ADM the importance of a learning process is not explicitly recognized, and monitoring is more implicit. Effective implementation of ADM, however, requires the drivers of Delta scenarios to be monitored. Another major difference between the processes is that contrary to Dutch ADM, Californian AM is not explicit about connecting the short term with the long term through adaptation pathways and monitoring changing system circumstances. Additionally Californian AM does not stress the importance of combining projects of different parties, called mainstreaming in Dutch ADM.

The differences with respect to uncertainties that

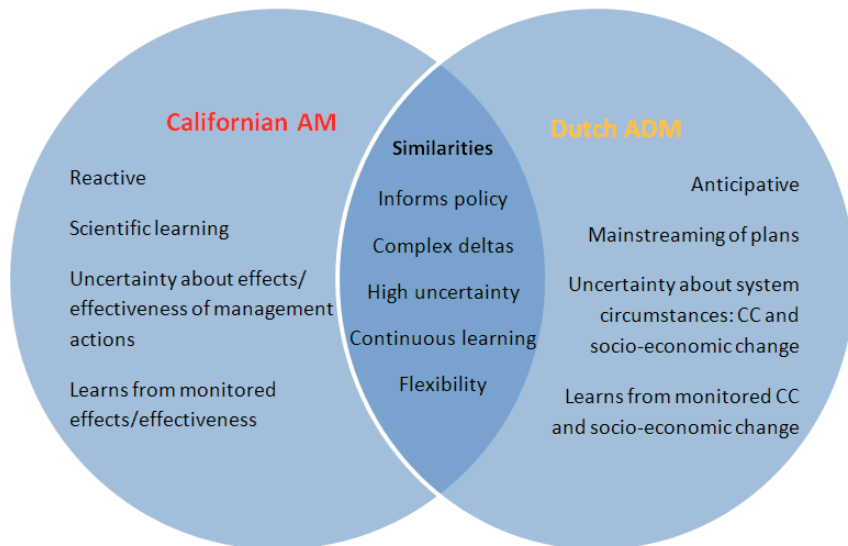


Figure 2:
Main differences and similarities between Californian AM and Dutch ADM

are addressed, can largely be explained by the different background of the concepts. Dutch ADM finds its origin in climate adaptation and has been developed accordingly. Dealing with uncertainty about climate change, together with socio-economic change, are key notions for achieving the goals of the Dutch Delta Program. The origin of Californian AM is in ecosystem management, and historically the concept has developed to cope with the unpredictability of the interaction between human actions and the ecosystem. This is a logic development, considering that ecological restoration is a main goal of the Delta Plan. However, for Dutch ADM as well as Californian AM, the comparison indicates that these two concepts are no longer fit for their current purposes.

Discussion

This study has unraveled important differences and similarities between Californian AM and Dutch ADM. The two concepts differ to a large extent. *Learning by doing* and *management as experiment* are typologies of Californian AM in the Sacramento-San Joaquin Delta. The Californian AM process allows Delta managers to decrease the high levels of uncertainty with regard to the effects and effectiveness of management actions. Californian AM is intended to result in reactive and flexible management. Dutch ADM could best be referred to as *anticipative (strategic) planning*. It is anticipative because ADM actively tries to set up sets of alternative measures that fit a range of long term scenarios. In Dutch ADM adjustments should be made based on monitoring system circumstances, while it could be challenging to measure change and act upon accordingly. This is not dealt with in the formal documents.

In both cases, the Sacramento-San Joaquin Delta and the Rhine-Meuse Delta, managers apply a type of adaptive management that fits only certain purposes. In the Sacramento-San Joaquin Delta a type of adaptive management is applied that fits ecosystem manage-

ment, but that is currently proposed for purposes besides ecosystem management, including fresh water supply and flood risk management. In the Netherlands a type of adaptive management is applied that fits flood risk management and fresh water supply. Interesting is that the concept is presented as an integrated approach that, besides flood risk management and fresh water supply, will allow for ecological improvement of the Rhine-Meuse Delta. Thus in both Deltas planners present adaptive management as an integrated approach applicable to their Delta in general. We gave arguments why this is not the case and showed that the original application needs to be 'adapted' according to the system of interest. As a consequence both concepts require rethinking, we provide four lessons that can be distilled from our comparison.

First, the Dutch ADM guideline does not elaborate on how or what to monitor to assess adaptation tipping points. Possibly this makes ADM in its management scheme not as anticipative as it claims to be. Comparing it to Californian AM reveals that a good monitoring plan could enhance the claim that it anticipates changing system circumstances. The ADM guideline could be extended by including general guidelines for a monitoring plan in order to assess adaptation tipping points.

Second, to fit the purpose of ecosystem management, Dutch ADM should incorporate scientific learning by monitoring the effects and effectiveness of management actions. Dutch Delta planners could learn from the Sacramento-San Joaquin Delta case, which forms a good example of continuous scientific learning. The tailoring of this monitoring however, should be thought through carefully for the system of interest. More research is necessary to see into the possibilities of monitoring climate- and socio-economic change, and acting to monitoring results. Both parts could be challenging tasks for the Delta managers.

Third, with respect to Californian AM the change of scope from ecosystems to a larger climate and socio-economic system, asks for adjustments according to the

change in system focus. In its current form Californian AM does not prescribe in which way anticipation on changes in climate and socio-economic circumstances are included. Dealing with these uncertainties becomes increasingly important in ecosystem management, as well as in the recent focus on fresh water supply and flood risk management. Also more emphasis should be given to assessing in advance under what system circumstances strategies might have to be adjusted, and by which means. Being able to adapt Californian AM to the changed system's focus, for example by means of scenario analysis specified for the Sacramento-San Joaquin Delta, is a necessity. Dutch ADM forms a good example of how to explicitly integrate these aspects.

Fourth, Californian AM could be complemented with searching for coupling opportunities. Dutch ADM can function as an example, because it enables assessing the potential for multi-purpose projects in which investments and efforts are combined. The growing amount of literature on mainstreaming and integration could also provide useful additions for Californian AM.

In the long run good Delta management should be based on long term projections, as in Dutch ADM, and scientific learning from implemented actions, as in Californian AM. In the end concepts like Adaptive Management are never finished, if only because the situations they are developed for continuously change. As described by one of the Dutch interviewees: *'To create a palette of understandings of Adaptive Management is of great value, because it may lead our Delta managers to do things differently'*. Comparing AM practice in different Delta's is a first step to create such a palette of understanding.

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SAMENVATTING

In dit artikel zijn het Californische Adaptief Management (AM) enerzijds en het Nederlandse Adaptief Delta Management (ADM) anderzijds vergeleken. Beide concepten zijn in een beleidscontext geïntroduceerd om met verschillende typen onzekerheid in watermanagement om te gaan, respectievelijk in de context van de Sacramento-San Joaquin Delta en de Rijn-Maas Delta. Alhoewel de onderliggende doelen gelijk zijn, laten we zien dat de concepten in hun operationalisatie verschillen, doordat ze verschillende onzekerheden adresseren. Californische AM wordt toegepast op ecosysteem management terwijl het Nederlandse ADM ontwikkeld is voor risicobeheer van overstromingen en het managen van zoet water. Californische AM is daarbij gebaseerd op het in kaart brengen van de effecten en effectiviteit van verschillende beheersmaatregelen, waarbij de nadruk ligt op formele en continue leerprocessen zodra maatregelen zijn geselecteerd. In het concept wordt dus continue zo adequaat en flexibel mogelijk gereageerd op huidige ontwikkelingen. Daarentegen tracht ADM te anticiperen op mogelijke toekomstige ontwikkelingen door middel van het in kaart brengen van klimaatverandering en sociaaleconomische verandering. Pakketten van maatregelen worden vervolgens ontwikkeld om geprojecteerde problemen te vermijden of uit te stellen. ADM erkend onzekerheid ten aanzien van delta scenario's en stelt daarom dat voortschrijdend inzicht ertoe kan leiden dat huidige scenario's verworpen dienen te worden. ADM streeft ernaar alternatieve adaptatiepaden voor handen te hebben in dergelijke situaties. Wij stellen dat goed delta beheer dient te anticiperen op mogelijke toekomst, als in ADM, en continue zal moeten leren van geïmplementeerde maatregelen, zoals in Californische AM. Een dergelijke hybride van de bestudeerde concepten kan het omgaan met onzekerheid in delta's versterken. ■

